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FY 2015 House and Senate Budget Comparison

by Sean O'Leary

With the 2014 Legislative Session ending without the completion of the FY 2015 budget, Governor Tomblin has called the legislature back into a special session. The House and the Senate have their own budget bills, as does the governor. All three must be reconciled into one bill before the budget can be finalized.

This brief compares the differences between the three budgets. Some notable changes by the Legislature include the restoration of cuts made by the governor to children and family programs, and changes to the school aid formula.

Base Budget

For FY 2015, Governor Tomblin proposed a base budget (general revenue, lottery, and excess lottery funds) of \$4.580 billion. The House version increases that to \$4.678 billion, while the Senate version reduces it to \$4.520 billion.

	Governor's Proposal	House	Senate
General Revenue	\$4,271,251,000	\$4,254,751,000	\$4,250,181,000
Lottery	\$140,976,000	\$140,976,000	\$140,976,000
Excess Lottery	\$168,176,000	\$282,893,630	\$129,051,000
Total Base Budget	\$4,580,403,000	\$4,678,620,630	\$4,520,208,000

Source for all tables: WVCBP analysis of Com Sub for SB 306, Com Sub HB 2015, and Governor's Proposed Budget FY 2014.

Note – Does not double count transfers from Excess Lottery to General Revenue.

The House proposal reduces general revenue appropriations by \$16.5 million, while the Senate reduces them by \$21.1 million. Total lottery appropriations remain unchanged between the three versions of the budget, but there are changes in excess lottery appropriations. The House increases excess lottery appropriations by \$114.7 million over the governor's proposal, while the Senate version reduces them by \$39.1 million.

General Revenue

Department of Agriculture	Governor's Proposal	House	Senate
Predator Control	\$57,000	\$250,000	\$57,000
Charleston Farmers Market	\$0	\$0	\$84,360

The House bill increases appropriations for the Department of Agriculture by \$193,000 and the Senate bill increases them by \$84,360

Division of General Services	Governor's Proposal	House	Senate
Capital Outlay Repairs and Equipment	\$6,000,000	\$6,000,000	\$4,500,000

The Senate bill decreases appropriations for the Division of General Services by \$1.5 million.

Division of Forestry	Governor's Proposal	House	Senate
Equipment	\$975,000	\$475,000	\$475,000

Both the House and Senate bills decrease appropriations for the Division of Forestry by \$500,000.

WV Development Office	Governor's Proposal	House	Senate
Unclassified	\$157,890	\$2,233,640	\$157,890
Current Expenses	\$1,574,450	\$0	\$1,574,450
Repairs and Alterations	\$800	\$0	\$800
Equipment	\$500	\$0	\$500
Mingo County Post Mine Land Use Projects	\$231,250	\$250,000	\$231,250
WV High Tech Consortium	\$198,906	\$298,906	\$198,906
Regional Contracting Assistance Center	\$208,215	\$365,000	\$208,215
Charleston Farmers Market	\$84,360	\$84,360	\$0
Local Economic Development Assistance	\$1,850,000	\$4,688,940	\$4,688,940

For the West Virginia Development Office, the House bill increases appropriations for Mingo County Post Mine Land Use Projects, WV High Tech Consortium, Regional Contracting Assistance Center and Local Economic Development Assistance. The Senate bill only increases Local Economic Development Assistance, while moving the appropriation for the Charleston Farmers Market to the Department of Agriculture. The net increase for the House bill is \$3.6 million, and for the Senate bill is \$2.8 million.

State Department of Education	Governor's Proposal	House	Senate
Current Expenses	\$2,672,390	\$2,672,390	\$2,797,390
Teacher Retirement Savings Realized	\$0	\$304,000	\$29,653,000
21st Century Innovation Zones	\$266,144	\$666,144	\$266,144
21st Century Learners	\$2,062,598	\$2,062,598	\$2,187,598
21st century tech infra network tools and support	\$0	\$0	\$5,730,772
Educational Program Allowance	\$416,250	\$535,000	\$416,250

Both the House and Senate bills increase appropriations for the State Department of Education, the House bill by \$822,750 and the Senate bill by \$35.6 million. The Senate increase comes from increases to the appropriations for Teacher Retirement Savings Realized and 21st Century Technology Infrastructure Network Tools and Support

State Aid for Schools	Governor's Proposal	House	Senate
Other Current Expenses	\$153,002,888	\$155,856,943	\$155,620,972
Professional Educators	\$876,493,427	\$876,493,427	\$876,482,168
Service Personnel	\$299,320,722	\$297,803,726	\$297,285,730
Fixed Charges	\$104,810,068	\$104,745,937	\$104,569,344
Professional Student Support Services	\$38,670,975	\$37,927,850	\$37,927,850
Improved Instructional Programs	\$49,217,117	\$46,767,389	\$45,242,734
21st Century Strategic Technology Learning Growth	\$14,995,483	\$16,029,542	\$12,980,233
Basic Foundation Allowance	\$1,621,326,666	\$1,620,440,800	\$1,614,925,017
Less Local Share	-\$443,503,272	-\$437,402,077	-\$428,155,534
Total Basic State Aid	\$1,177,823,394	\$1,183,038,723	\$1,186,769,483
Teachers' Retirement System	\$70,474,109	\$70,529,640	\$70,529,640
Retirement Systems - Unfunded Liability	\$358,346,000	\$333,251,208	\$356,886,000

Both the House and Senate bills make changes to the school aid formula. The House bill decreases the Basic Foundation Allowance by \$885,866 and decreases the local share by \$6.1 million, which increases the state's share by \$5.2 million. The Senate bill decreases the Basic Foundation Allowance by \$6.4 million and decreases the local share by \$15.3 million, which increases the state's share by \$8.9 million. Both bills also slightly increase the appropriation for Teachers' Retirement Systems, and both decrease the appropriation for Retirement Systems – Unfunded Liability.

Division of Educational Performance	Governor's Proposal	House	Senate
Personal Services	\$553,590	\$853,590	\$928,590

Both the House and Senate bills increase appropriations for the Division of Educational Performance, by \$300,000 and \$375,000 respectively.

Dept of Education and the Arts – Office of the Secretary	Governor's Proposal	House	Senate
Educational Enhancements		\$0	\$700,000

The House bill increases the appropriations for the Dept of Education and the Arts – Office of the Secretary by \$700,000.

Division of Rehab Services	Governor's Proposal	House	Senate
Independent Living Services	\$359,810	\$500,000	\$500,000

Both the House and Senate bills increase appropriations for the Division of Rehab Services by \$140,190.

Division of Health – Central Office	Governor's Proposal	House	Senate
Safe Drinking Water Program	\$453,570	\$2,453,570	\$453,570
Primary Care Centers - Mortgage Finance	\$0	\$355,963	\$343,505
Emergency Response Entities - Special Projects	\$100,000	\$0	\$0

The House bill increases the appropriation for the Safe Drinking Water program by \$2 million over the governor's proposal, and the House and Senate bills add appropriations for Primary Care Centers – Mortgage Finance. Both bills also remove appropriations for Emergency Response Entities. Overall the House increases appropriations for the Division of Health – Central Office by \$2.3 million and the Senate by \$243,505.

Consolidated Medical Service Fund	Governor's Proposal	House	Senate
Family Support Act	\$251,226	\$251,226	\$350,000

The Senate bill increases the appropriation for the Family Support Act in the Consolidated Medical Service Fund by \$98,774 over the governor's proposal.

Division of Human Services	Governor's Proposal	House	Senate
Personal Services	\$41,189,341	\$41,689,341	\$41,689,341
Medical Services	\$376,293,139	\$352,183,817	\$310,093,627
Family Resource Networks	\$1,612,000	\$1,762,464	\$1,612,000
Domestic Violence Legal Services Fund	\$370,000	\$400,000	\$400,000
In-Home Family Education	\$750,000	\$1,000,000	\$750,000
Grants for Licensed Domestic Violence Programs/Statewide Prevention	\$2,142,100	\$2,500,000	\$2,500,000
Children's Trust Fund - Transfer	\$220,000	\$300,000	\$220,000

The House budget restores several of the cuts to children and family programs that were in the governor’s proposal. The appropriation for Family Resource Networks is increased by \$150,464, Domestic Violence Legal Services Fund is increased by \$30,000, In-home Family Education is increased by \$250,000, Grants for Licensed Domestic Violence Programs and Statewide Prevention is increased by \$357,900 and the Children’s Trust Fund Transfer is increased by \$80,000. The House bill reduces the appropriation for Medical Services by \$24.1 million, and the Senate bill reduces it by \$66.2 million.

Military Affairs and Public Safety – Office of the Secretary	Governor’s Proposal	House	Senate
Directed Transfer	\$25,000	\$32,000	\$32,000
WV Fire and EMS Survivor Benefit	\$100,000	\$200,000	\$200,000

Both the House and Senate bills increase the appropriation for the Military Affairs and Public Safety – Office of the Secretary by \$107,000.

Adjutant General - State Militia	Governor’s Proposal	House	Senate
Unclassified		\$16,710,103	\$14,064,044
College Education Fund	\$4,500,000	\$0	
Mountaineer Challenge Academy	\$1,460,000	\$0	\$1,460,000
Armory Board Transfer	\$3,000,000	\$0	
Military Authority	\$6,564,044	\$0	

The House bill increases the appropriation for Adjutant General - State Militia by \$1.2 million.

Division of Corrections - Correctional Units	Governor’s Proposal	House	Senate
Unclassified	\$1,290,870	\$1,842,160	\$1,290,870
Corrections Academy	\$1,402,129	\$1,602,129	\$1,402,129

The House bill increases the appropriation for Division of Corrections - Correctional Units by \$751,290, with the appropriation for the Corrections Academy increasing by \$200,000.

WV State Police	Governor’s Proposal	House	Senate
Personal Services	\$57,568,052	\$59,055,522	\$57,807,939
Children’s Protection Act	\$935,819	\$941,054	\$935,819
Current Expenses	\$10,397,784	\$11,384,503	\$10,918,866
Vehicle Purchase	\$1,000,000	\$2,940,550	\$2,269,600
Communications and Other Equipment	\$1,268,968	\$1,618,968	\$1,268,453
Trooper Retirement Fund	\$4,653,846	\$4,633,489	\$4,508,544
Handgun Administration Expense	\$80,420	\$81,916	\$80,420
Capital Outlay and Maintenance	\$250,000	\$349,099	\$250,000
Retirement Systems - Unfunded Liability	\$23,063,000	\$20,860,000	\$20,860,000
Automated Fingerprint Identification system	\$671,994	\$676,481	\$671,994

The House bill increases appropriations for the WV State Police by \$2.7 million, while the Senate bill decreases them by \$317,733.

Division of Criminal Justice Services	Governor's Proposal	House	Senate
Child Advocacy Centers	\$1,390,558	\$2,002,466	\$1,390,558

The House bill increases the appropriation for Child Advocacy Centers in the Division of Criminal Justice Services by \$611,908.

Tax Division	Governor's Proposal	House	Senate
Personal Services	\$17,286,138	\$17,386,138	\$17,286,138

The House bill increases the appropriation for the Tax Division of the Department of Revenue by \$100,000.

Department of Veterans' Assistance	Governor's Proposal	House	Senate
Personal Services	\$1,665,352	\$1,915,352	\$1,915,352
Current Expenses	\$225,507	\$325,507	\$325,507
Veterans' Field Offices	\$168,345	\$268,345	\$268,345
Veterans' Nursing Home	\$6,915,358	\$6,465,358	\$6,465,358

For the Department of Veterans' Assistance, the appropriation for Personal Services in increased by \$250,000, Current Expenses is increased by \$100,000, Veterans' Field Office is increased by \$100,000 and Veteran's Nursing Home is decreased by \$450,000 in both the House and Senate bills.

Bureau of Senior Services	Governor's Proposal	House	Senate
Transfer to Division of Human Services for Health Care and Title XIX Waiver for Senior Citizens	\$14,457,690	\$27,134,934	\$14,457,690

The House bill increases the Transfer to Human Services from the Bureau of Senior Services by \$12.7 million.

Higher Education	Governor's Proposal	House	Senate
West Virginia University - Parkersburg	\$9,858,752	\$10,081,330	\$9,858,752
West Virginia Advance Workforce Development	\$3,245,095	\$3,645,095	\$3,245,095
West Virginia University	\$102,799,869	\$103,199,869	\$103,099,869

The House bill increases the appropriations for WVU-Parkersburg by \$222,578 and West Virginia Advance Workforce Development by \$400,000. The House bill increases the appropriation for West Virginia University by \$400,000, and the Senate bill by \$300,000.

Lottery

Division of Tourism	Governor's Proposal	House	Senate
Tourism - Advertising	\$3,071,419	\$3,571,419	\$3,071,419

The House bill increases the appropriation for Tourism – Advertising by \$500,000.

State Dept of Education	Governor's Proposal	House	Senate
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Current Expenses	\$0	\$3,653,750	\$3,653,750
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Both the House and Senate bills increase the appropriation for the State Department of Education by \$3.7 million, with the increase in Current Expenses.

Division of Culture and History – Lottery Education Fund	Governor’s Proposal	House	Senate
Huntington Symphony	\$85,000	\$82,025	\$82,025
Preservation West Virginia	\$674,766	\$652,799	\$652,799
Archeological Curation/Capital Improvements	\$41,820	\$41,820	\$40,356
Historic Preservation Grants	\$369,581	\$369,581	\$356,646
West Virginia Public Theater	\$172,739	\$166,693	\$166,693
George Tyler Moore Center for the Study of the Civil War	\$53,816	\$51,932	\$51,932
Greenbrier Valley Theater	\$138,254	\$138,254	\$133,415
Theater Arts of West Virginia	\$230,550	\$150,000	\$0
Marshall Artists Series	\$51,822	\$50,008	\$50,008
Grants for Competitive Arts Program	\$499,688	\$731,000	\$731,000
Contemporary American Theater Festival	\$82,444	\$79,558	\$79,558
Independence Hall	\$39,259	\$37,885	\$37,885
Mountain State Forest Festival	\$54,962	\$53,038	\$53,038
Save the Music	\$21,611	\$30,000	\$30,000
Appalachian Children's Chorus	\$78,518	\$75,770	\$75,770

The House bill increases the appropriation for the Division of Culture and History – Lottery Education Fund by \$69,911, including a \$231,312 increase in Grants for Competitive Arts Programs and a number of small increases in other appropriations. The Senate bill also increases the appropriation for Grants for Competitive Arts Programs by \$231,312, and reduces overall appropriations by \$100,846, including a \$230,550 reduction for Theater Arts of West Virginia.

Library Commission -Lottery Education Fund	Governor’s Proposal	House	Senate
Grants to Public Libraries	\$8,579,514	\$9,439,571	\$8,579,514
Libraries - Special Projects	\$0	\$786,250	\$786,250

The House bill increases the appropriation for the Library Commission -Lottery Education Fund by \$1.6 million and the Senate bill increases it by \$786,250. Included are increases for Grants to Public Libraries and Libraries – Special Projects.

Lottery Senior Services Fund	Governor’s Proposal	House	Senate
Local Programs Service Delivery Costs	\$2,435,250	\$2,455,250	\$2,435,250
Area Agencies Administration		\$35,783	
Senior Citizen Centers and Programs	\$893,132	\$2,284,750	\$2,284,750
Transfer to Division of Human Services for Health Care and Title XIX Waiver for Senior Citizens	\$17,608,768	\$9,931,524	\$17,608,768
Regional Aged and Disabled Resource Center	\$425,000	\$664,875	\$425,000
Legislative Initiatives for the Elderly	\$9,671,239	\$9,691,239	\$9,671,239
In-Home Services and Nutrition for Senior Citizens	\$4,020,941	\$4,120,941	\$4,020,941

Both the House and Senate bills increase the appropriation for Senior Citizens and Programs by \$1.4 million, while the House bill reduces the transfer to the Division of Human Services by \$7.7 million. Overall, the House bill reduces the appropriation for the Lottery Senior Services Fund by \$5.9 million and the Senate bill increases it by \$1.4 million.

Excess Lottery

Cacapon and Beech Fork State Parks Lottery Revenue Debt Service Fund	Governor's Proposal	House	Senate
Debt service	\$1,400,000	\$1,400,000	\$0

The Senate bill reduces the Debt Service appropriation for the Cacapon and Beech Fork State Parks Lottery Revenue Debt Service Fund by \$1.4 million to \$0.

State Dept of Education	Governor's Proposal	House	Senate
Teachers Retirement Savings realized	\$32,000,000	\$32,000,000	\$4,051,000
Retirement Systems - Unfunded Liability	\$9,776,000	\$5,134,792	

The Senate bill reduces Teacher's Retirement Savings Realized by \$27.9 million and reduces Retirement Systems - Unfunded Liability by \$9.8 million to \$0. The House bill reduces Retirement Systems - Unfunded Liability by \$4.6 million.

Distribution to Statutory Funds and Purposes	Governor's Proposal	House	Senate
Directed Transfer	\$0	\$119,358,838	\$0

The House bill includes a directed transfer of \$119.3 million to the subject special revenue funds and purposes from which amounts were reduced as required by state code.